

Performance and Finance Select Committee 5 October 2018

Capital Programme 2018/19 - 2022/23

1. Pipeline

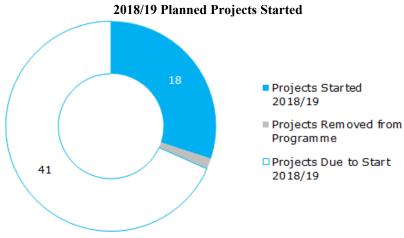
1.1 Projects that have had a Strategic Outline Case (SOC) approved and are included in the approved 5-year capital programme are considered to be in the pipeline. The preferred option/s will be developed into a Full Business Case

Pipeline Delivery Benefits Risk

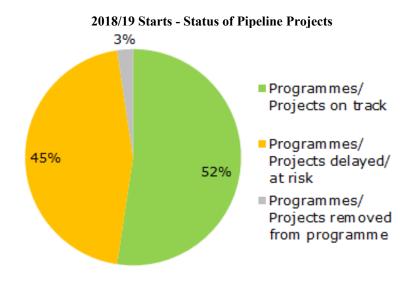
(FBC) for a decision to proceed, in accordance with the approved capital programme governance, before the project can enter into delivery stage.

1.2 For some programmes of work, further updated Strategic Outline Cases are required before individual projects start dates are identified. Once projects are approved in accordance with capital governance, they will be considered "in delivery" and produce highlight reports that will be reported in the delivery section of this report. The Capital Programme Office (CPO) is currently monitoring the development of 95 programmes and projects in the 5-year pipeline.

1.3 So far in 2018/19, 18 projects had been approved to go into delivery, including the asset management block programmes. 41 projects remain due to go into delivery in 2018/19, subject to the approval of a Full Business Case in accordance with capital governance rules.



1.4 Each of the proposed projects in the Pipeline is subject to monthly review at one of the officer Hubs to ensure that progress remains on track. At the end of June, 22 projects due to start in 2018/19 were reported to be on track. 19 projects due to start in 2018/19 reported an issue affecting the originally planned progress to reaching delivery stage:



1.5 1 project has been removed from the pipeline:

Project	Location	Reason
PropCo – Wallis Centre, East Grinstead	Mid Sussex	Review of the Strategic Outline Case leading to revised estimated value for money indicating the project should not be progressed

1.6 A summary of projects rated "delayed" or "at risk" is set out in the table below:

Profiled start	Project	Status	Reason	Outcome Status as at 25 Sept 2018
May 2018	Crawley Growth Programme – Grade A Commercial in Crawley Town Centre	DELAYED	Original proposal to be delivered by external partner. Additional Grade A Commercial opportunities being scoped for proposal to come through in the Autumn	GREEN
July 2018	One Public Estate - Combined Horsham Blue Light Centres	DELAYED	Valuations of disposable land require consideration in line with wider Asset Strategy	GREEN
July 2018	One Public Estate – East Street, Littlehampton	DELAYED	Issues with consultant capacity and resource planning	GREEN
July 2018	One Public Estate – Drayton Depot Blue Light Maintenance Facility	DELAYED	Increased specification requirements from services being considered in revised feasibility	GREEN
March 2018	Capital Asset Delivery Plan	DELAYED	Prioritisation of Asset Strategy options required. Asset Strategy/ Policy decision in July. Asset Delivery Plan expected in the new year following member consultation	CDEEN
March 2018	2018/19 Schools Access Initiative	DELAYED	Funding issues and governance of block allocations to be resolved	IN DELIVERY
July 2018	PropCo – Angel's Nursery, Barnham	DELAYED	Proposed project to be removed from the programme	GREY
March 2018	Investment Portfolio	DELAYED	Approach agreed, purchases to be brought forward via Full Business Cases as opportunities emerge	IN DELIVERY
ТВС	Crawley Street Lighting LED Replacement	DELAYED	Project removed from programme following strategic review of countywide requirements	GREY
June 2018	Solar Farms/Battery Storage – St Joseph's, Hunston	DELAYED	Decision currently profiled for 2019/20	
June 2018	Solar Farms/Battery Storage – Watery Lane, Hunston	DELAYED	Decision currently profiled for 2019/20	GREEN
April 2018	Solar Farms/Battery Storage – Oathall Community College	DELAYED	Decision currently profiled for 2019/20	GREEN
August 2018	Solar Farms/Battery Storage – Halewick Lane, Sompting	DELAYED	Decision currently profiled for 2019/20	GREEN
June 2018	Maidenbower Junior SEND Development	DELAYED		IN DELIVERY
May 2018	School Basic Need – Angmering Secondary School	DELAYED		IN DELIVERY
July 2018	School Basic Need – Bourne Community College	DELAYED	Decision currently profiled for November 2018	GREEN
June 2018	School Basic Need - Crawley Down Primary	DELAYED	Decision currently profiled for September 2018	GREEN
June 2018	School Basic Need – Felpham Community College	DELAYED		IN DELIVERY
June 2018	School Basic Need - St Mary's RC Primary School	DELAYED	Decision currently profiled for September 2018	GREEN

2. 2018/19 Delivery

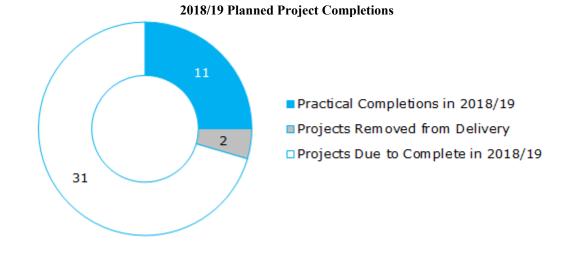
2.1 Each of the projects in delivery are subject to monthly highlight reports by the Project Manager. The highlight reports are scrutinised by a service-specific officer "Hub" and reported to the Strategic Capital Investment Board.



2.2 The highlight reports provide a colour-coded rating for each of the projects.

- **GREEN** the project is reporting to plan
- AMBER there is an issue having an effect on the project, but that it can be dealt with by the project manager or project delivery team
- **RED** there are significant issues with the project, requiring corrective action
- WHITE no highlight report was submitted
- **BLUE** a project had reached practical completion
- GREY a project has been withdrawn from the programme

2.3 The CPO is monitoring the 57 projects that are in delivery, of which 31 remain due to complete during 2018/19.



2.4 11 projects reached practical completion during Quarter 1:

April					
Project	Location	Description			
Even Better Pavements	Various	Programme of footway improvements targeted in places to support those most vulnerable to slips, trips and falls to remain active and independent			
Steyning Grammar School and Thakeham Primary School	Horsham District	Final element of the STARS programme of schools reorganisation			
The Meads Primary School	Mid Sussex District	Provision of 30 additional school places on a temporary basis to accommodate a bulge in pupil numbers			
The Weald Community School	Horsham District	Basic Need expansion to add 150 11-16 new school places			
Wisborough Green Primary School	Horsham District	Increase from 25 to 30 places per year group			

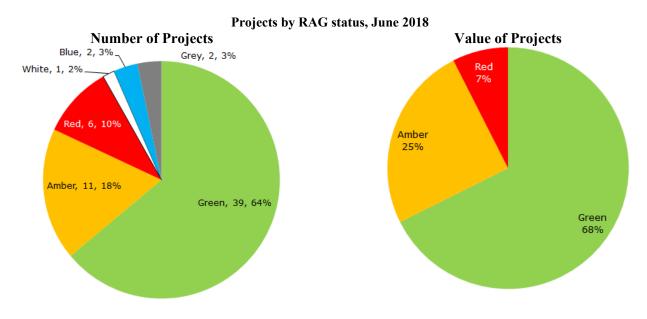
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Project	Location	Description		
Fire Energy Efficiency	Crawley Borough	Upgrade to windows in Horley Fire Station Lecture Room		
Three Bridges Primary School	Crawley Borough	Basic Need – increase from 60 to 90 pupils per year group		
Lancing Library	Adur District	Internal remodelling works to improve services for partners and customers		
Electric Vehicle Chargers	Chichester District	Installation of 3 electric vehicle chargers at County Hall, Chichester		
		June		
Project	Location	Description		
NCN2 – A259 Felpham to Littlehampton Cycle Path	Arun	Construction of a new cycle path on the A259 between Felpham and Littlehampton		
Crawley Growth Programme – Worth Park Avenue	Crawley	Off-carriageway shared-used cycle path connecting Station Hill and Worth Park Avenue		

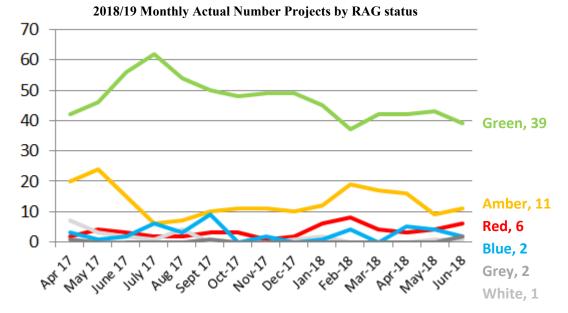
2.5 2 projects have been removed from the delivery section of the programme:

Project	Location	Reason
Crawley Streetlighting LED Replacement	Crawley	Strategic review of project outcomes leading to the project being returned to pipeline
Waste RDF Handling Facility	Horsham	Strategic review of project outcomes leading to the project being returned to pipeline

2.6 Each project is subject to monthly highlight reporting. The highlight reports provide a RAG rating assessment of whether projects are on track for delivery according to TIME, COST and QUALITY measures. All highlight reports are subject to scrutiny and assurance at one of 2 functional-area hubs – Assets & Investments Hub and Highways Hub.

2.7 At the end of June, 39 projects in delivery were rated **GREEN**. 11 were rated at **AMBER**. 6 were rated as **RED**. 1 project – On Street Parking - did not submit a highlight report and is rated **WHITE**.





2.9 1 project did not submit a highlight report and is reported as **WHITE**:

Scheme	RAG at 30 June	Reason	Current RAG	Latest Update
On Street Parking	WHITE	Project funding changed from capital to revenue on advice of finance. This led to confusion over reporting requirements	GREEN	Report requirements clarified and project being delivered as approved

2.10 A summary of the projects rated **AMBER** and **RED** at the end of June is set out by portfolio in Appendix A. The table below sets out the projects rated **RED** at the end of June, the action being taken to address the issues and a CPO assessment of the impact on the project outcomes:

Portfolio	Scheme	Issue	Project RAG at 30 June	Mitigations	Impact RAG
Education and Skills/ Children Start of Life	Littlegreen School	Costs to exceed budget due to condition issues with foundations and drainage	RED	Children accommodated safely on site. Agreement reached with contractor to settle final account	AMBER
Education and Skills/ Children Start of Life	Parklands Primary School	Persistent and significant defects requiring additional scrutiny on a completed project. Highlight report requested until issues resolved	RED	Project completed and building being used – potential additional costs required to rectify significant defects	AMBER
Education and Skills/ Children Start of Life	Sackville School	Asbestos incident reported requiring further investigation.	RED	Asbestos issues resolved within contingency budget. Project expected to complete during August	GREEN
Highways and Infrastructure	A284 Lyminster Bypass	Environment Agency requirements for flood mitigation causing changes in design leading to delay and additional cost	RED	Planning approval for revised design to be considered in July. Additional funding to be considered as part of 2019/20 – 2023/24 Capital Programme in December 2018	AMBER
Highways and Infrastructure	Better Connected Broadband	Contractor behind schedule for delivery	RED	Remedial delivery plan agreed with contractor	AMBER

Tenders returned in excess of DfT grant funding

RED

Tenders being evaluated, consideration to be given to alternative specification and delivery options to limit costs. Delivery to be delayed.

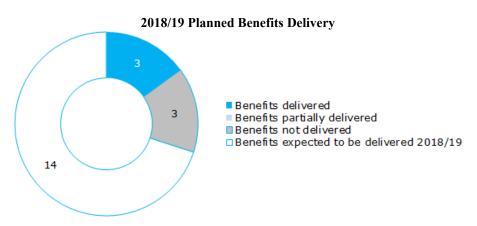
GREEN

3. Benefits

3.1 Benefits are the positive outcomes that a project/ programme delivers, which justify the investment and contributes towards one or more organisational objectives.

3.2 A benefits realisation framework was put in place in September 2016. Projects approved since then are required to identify at least one benefit to be tracked throughout the lifecycle of the investment and beyond project closure. Project benefits and measures are identified in each project's Full Business Case, along with review dates for monitoring their delivery and the benefit owners. The delivery of benefits is scrutinised by the service-specific officer "Hub" and progress is reported to the Strategic Capital Investment Board.

3.3 The Benefits Tracker is currently monitoring 54 benefits across 33 projects to be delivered between now and March 2043. 14 benefits remain profiled to be delivered during 2018/19. 3 have been delivered in full.



3.4 3 have been delivered in full:

Project	Location	Benefit Description
Even Better Pavements	Various	Additional works amounting to 36,883sqm reconstructed pavements and 204,581sqm micro-asphalt pavement repairs above and beyond programmed repairs
Kamelia Hall, Marlborough Road	Worthing	Revenue savings delivered as at March 2018
East Preston Junior School	Arun	New block handed over in April – benefit delivered early

3.5 3 benefits have been removed from delivery and returned to the Pipeline:

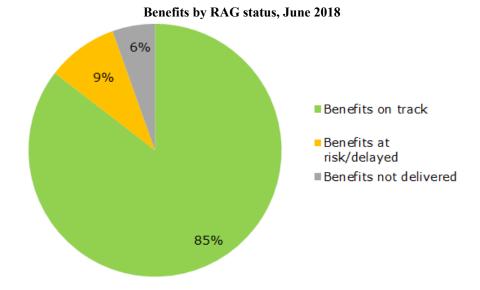
Project	Location	Benefit Type	Mitigation
Crawley Streetlight LED Replacement	Crawley	Revenue saving	Project returned to pipeline, revised project/benefits to be developed
Waste RDF Handling	Horsham	Reduced Tonnage RDF to landfill	Project returned to pipeline, revised project/benefits to be developed
Facility	norshann	Revenue saving	Project returned to pipeline, revised project/benefits to be developed



3.6 A RAG rating is provided for each of the benefits:

- **GREEN** benefits remain on track to be delivered
- AMBER benefits will still be delivered but may be delayed, reduced or there may be unexpected disbenefits
- **RED** benefits will not be delivered

3.7 At the end of June, 41 benefits were reported to be on track, 5 benefits were reported as being delayed or "at risk" and the benefit for Crawley Streetlight LED Replacement will not be delivered in its current form:



3.8 A summary of the projects where the benefit is reported reduced or at risk is set out below:

Project	Location	Status	Status Issue	
Compton Primary School	Chichester	AT RISK	Additional places delivered – current year take-up lower than expected. Future years admissions numbers to be reported at review	
Boundary Close	Worthing	DELAYED	Changed specification for client leading to delay in delivery and reduced project benefits	
Findon Valley Library and Children and Families Centre	Worthing	DELAYED	DELAYED Building vacant but financial clawback clause restricting options for use. Options for future use of the building being reviewed	
Northgate Primary School	Crawley	DELAYED Project delivery delayed leading to delay in benefit reporting against benefit. Project to complete in September		GREEN
Westhampnett Gas Works	Chichester	DELAYED	Project delivery delayed leading to delay in benefit	

4. Risk

4.1 The capital programme risk register sets out the key risks to the delivery of the programme and significant risks to individual projects.



4.2 The CPO is managing 5 programme risks and reporting 7 project risks managed by services. 1 new risk was added to the register at Hub meetings on June's performance:

Risk	Impact	Status	Owner	Mitigations
High level contract changes leading to delay of programmes and underspend against published capital investment in the 2018/19 programme	Appointment of MDC and associated changes delays the delivery of Asset Strategy projects/ programmes Appointment of Highways Term Contractor and associated changes delays the delivery of Highways Capital Strategy projects/ programmes	Impact 3 Likelihood 5	Matt Hall	The appointment of the MDC and Highways Term Contractor will lead to improvements in the County Council's capacity and efficiency in delivering capital projects. For 2018/19, it is likely that there will be a slowing of delivery whilst the new contractors mobilise – and expectations should be managed.

5. Finance

The overall capital monitor, as set out in Appendix B, shows the revised budget for 2018/19 totalling £68.9m, with £63.0m on Core Services and £5.9m on Income Generating Initiatives. The forecast spend for 2018/19 is £80.0m, representing a variance of £11.1m (16%) from the revised budget of £68.9m. Further details of the main variations in Quarter 1 within the forecast spend for 2018/19 are listed below:

Schemes converted from Pipeline to In-Flight +£11.501m

Adults and Health

Westergate Extra Care +£0.750m. A total budget allocation of £1.5m (funded by grant), was approved to enable the Westergate extra care housing scheme to proceed. This will be delivered by Housing and Care 21 with £0.750m to be paid in 2018/19 and a further £0.750m in 2019/20.

Education and Skills/ Children and Young People

- Northgate Primary School +£0.475m. A change request was approved to allocate a further £0.475m from the Basic Need Allocation for the expansion at Northgate Primary.
- The Forest School +£1.220m. An additional £1.220m was approved following detailed design to fund expansion works and replacement windows at the Forest School in Horsham. The total budget allocation for the scheme is £1.340m.
- Steyning Grammar School +£0.540m. A total budget of £0.540m was approved to be transferred to the Department for Education to allow the replacement of 3 temporary classroom blocks at Steyning Grammar School.

Environment

• Your Energy Sussex +£0.293m. A total budget of £0.293m was approved for design works and project development for two solar farms with battery storage sites and three stand-alone battery storage areas.

Finance and Resources

• Targeted Asset Improvement +£1.000m. A total budget of £1.000m was allocated in the 2018/19 to fund a programme of minor capital asset improvement works and capital maintenance works.

Highways and Infrastructure

- Operation Watershed +£0.300m. Approval was given to commit £0.300m of capital funding for Operation Watershed in 2018/19 to continue grant funding worthy community projects under a revised set of project criteria and application process approved by the Steering Group.
- A2300 +£0.920m. £2.005m was approved from the £22.580m Capital Programme allocation to support the next stage of scheme development. Current financial profiling details £0.920m will be spent in 2018/19 and £1.130m in 2019/20.
- Gigabit +£5.310m. A total budget of £8.680m was approved to take a proactive approach to its connectivity requirements by securing high capacity and future proof

connectivity to all its sites for the long term (20 years) to allow sustainable, scalable upgrade capacity to key sites in its estate.

Additions and Cancellations +£5.899m

Education and Skills/ Children and Young People

- Northlands Primary School +£0.425m. £0.425m was approved, funded by Section 106 allocations, in relation to design works for the expansion of Northlands Wood School from 1.5 Form of Entry to 2 Forms of Entry.
- Sackville +£0.220m. A change request was approved to transfer £0.220m from the school to the project enabling additional windows to be installed.
- Southwater Primary School +£1.100m. A total budget of £1.100m funded through Section 106 allocations was approved to deliver replacement modular units at Southwater Infant and Junior Schools.

Highways and Infrastructure

- Pothole Action Fund +£1.765m. Additional grant received for potholes in West Sussex from the Department for Transport.
- Annual Works Programme +£2.696m. Additional works approved and progressed funded from external sources.

Slippage beyond the control of the service - (£6.278m)

Highways and Infrastructure

- A284 Lyminster Bypass (£4.185m). The project has been further delayed due to the Environment Agency requiring a change in design standards to now include a viaduct. Up to £8.5m of additional funding may be required to allow the scheme to proceed to the new design.
- West of Horsham (£1.457m). The budget has been revised to reflect changes to design development, and subsequently to take account of environmental factors and framework contract procurement processes.
- Broadband (£0.282m). Underspend from Contract 1 has not yet been reallocated by BT for the future rollout of the project.